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ORIGIN OES-04

INFO OCT-01 AF-06 EUR-12 IO-10 ISO-00 EPA-01 CEQ-01 FEA-01

ERDA-05 AID-05 CEA-01 CIAE-00 CIEP-01 COME-00 DODE-00

EB-07 FPC-01 H-02 INR-07 INT-05 L-03 NSAE-00 NSC-05

OMB-01 PM-04 USIA-06 SAM-01 SP-02 SS-15 STR-04

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INFO ALL OECD CAPITALS

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AMEMBASSY WARSAW

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E.O. 11652: NA

TAGS: SENV, OECD, ECE,

SUBJECT: ECE EXECUTIVE SECRETARY STANOVNIK'S VISIT:
ENVIRONMENT DISCUSSIONS

REFS: (A) GENEVA 7649; (B) GENEVA 7921;

1. SUMMARY. IN CALLS AT DEPARTMENT (IN PARTICULAR, CALL ON DEPUTY ASSISTANT SECRETARY HERTER, OES) AND ENVIRONMENTAL PROTECTION AGENCY OCTOBER 20, JANEZ STANOVNIK, EXECUTIVE SECRETARY ECONOMIC COMMISSION FOR EUROPE (ECE) OUTLINED SECRETARIAT VIEWS ON FUTURE ECE ENVIRONMENTAL ACTIVITIES INCLUDING CSCE FOLLOW-UP AND ELICITED U.S. SUPPORT FOR EXPANDED ECE ENVIRONMENT PROGRAM. HE ALSO DISCUSSED CURRENT SOVIET POSITION WHICH HAS BLOCKED OFFICIAL ECE INPUT TO MEDITERRANEAN PROJECT OF UNITED NATIONS ENVIRONMENT PROGRAM (REF A) AND POSES THREAT OF SOVIET AND EAST EUROPEAN BOYCOTT OF TECHNICAL MEETINGS ATTENDED BY FRG REPRESENTATIVES FROM WEST BERLIN-BASED ENVIRONMENT AGENCY (REFS B AND C). IN DISCUSSING ROLE OF ECE IN CSCE ENVIRONMENTAL FOLLOW-UP, HE NOTED LACK OF ENTHUSIASM ON SOVIET PART, BUT ALSO CITED FOOT-DRAGGING BY CERTAIN WEST EUROPEAN COUNTRIES WHICH PERMITTED USSR TO MAINTAIN LOW MULTILATERAL PROFILE. DESPITE THESE POLITICAL PROBLEMS, WHICH POSE DANGER TO VIABILITY OF ECE

ENVIRONMENT PROGRAM, STANOVNIK SET FORTH PLANS FOR EXPANDED ACTIVITY ESPECIALLY IN ENERGY-RELATED ENVIRONMENT ISSUES AND IN ENVIRONMENTAL CONSEQUENCES OF ECONOMIC ACTIVITIES. END SUMMARY.

2. FUTURE ECE ACTIVITY.

STANOVNIK EMPHASIZED NEED FOR ECE TO RETAIN MULTI-SECTORIAL APPROACH, INCLUDING CLOSE COOPERATION WITH OTHER ECE COMMITTEES, IN SUCH AREAS AS ENVIRONMENTAL IMPACT OF ECONOMIC ACTIVITY, NON-WASTE TECHNOLOGY, AND ENERGY-ENVIRONMENT ISSUES. AS YET THERE HAD BEEN NO SPECIFIC PLANNING IN ECE ON THE ENVIRONMENTAL IMPACT OF ECONOMIC ACTIVITIES, WHICH WOULD REQUIRE FUTURE DEFINITION. WITHOUT ELABORATION, HE CALLED FOR MORE LIMITED OFFICIAL USE

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"OPERATIONAL" ECE ROLE RATHER THAN PRODUCTION OF ENVIRONMENT STUDIES, WHICH COULD REMAIN RESPONSIBILITY OF SUCH ORGANIZATIONS AS OECD. STANOVNIK CITED THE U.S. COMPUTER PROGRAM ON IMPACTS OF ALTERNATIVE ENERGY RESOURCES (MERES--MATRIX OF ENVIRONMENTAL RESIDUALS FOR ENERGY SYSTEMS) AS TREMENDOUSLY USEFUL AND HE WOULD FAVOR A COUNTERPART PROGRAM FOR EUROPE. (PERHAPS REFLECTING OVER-EXPOSURE OF THAT ISSUE, HE DID NOT RAISE SUBJECT OF LONG-

RANGE TRANSPORT OF AIR POLLUTANTS DESPITE FACT THAT THIS IS SPECIFICALLY MENTIONED UNDER HELSINKI FOLLOW-UP.) ESPECIALLY IN VIEW OF ECE TIGHT PERSONNEL SITUATION, HE STRESSED NEED FOR GREATER HELP FROM AND PARTICIPATION BY ECE GOVERNMENTS IN ENVIRONMENT WORK.

3. SOVIET STANCE. STANOVNIK POINTED TO SOVIET VETO OF ECE ROLE IN MEDITERRANEAN ENVIRONMENT PROJECT SPONSORED BY UNEP AND EFFORTS TO KEEP BLACK SEA AND DANUBE ACTIVITIES OUT OF ECE AS EVIDENCE THAT BASIC ATTITUDES TOWARD EAST-WEST COOPERATION IN ECE HAVE NOT CHANGED. INDEED, SOVIET PREFERENCE WOULD CONTINUE TO BE FOR BILATERAL COOPERATION. AS INDICATION OF IMPORTANCE SOVIETS ATTACH TO POLITICAL ISSUES, STANOVNIK BELIEVES THAT SUDDEN WITHDRAWAL OF SOVIET REPRESENTATIVE ANANICHEV FROM BOTH ECE SENIOR ADVISERS ON SCIENCE AND TECHNOLOGY AND ENVIRONMENT GROUPS RESULTED FROM MOSCOW'S DISPLEASURE AT HIS LACK OF FORCEFUL REACTION ON BERLIN ISSUE. WHILE STANOVNIK WAS STRIVING, WITH TURKISH SUPPORT, FOR ACTIVE ECE ROLE IN ANTI-POLLUTION PROGRAM IN BLACK SEA, BULGARIANS ARE PRESSING TURKS TO SUPPORT SUCH ACTIVITY OUTSIDE ECE DESPITE EARLIER SOVIET PROMISE THAT AFTER HELSINKI FINAL ACT ECE ROLE WOULD BE ACCEPTABLE. WHEN ASKED WHETHER ECE MIGHT PLAY USEFUL ROLE IN DEALING WITH POLLUTION OF DANUBE, HE REPLIED THAT EAST EUROPEANS INSISTED ON CONSIDERATION OF ISSUE FIRST IN COMECON (EAST'S COMMISSION FOR ECONOMIC COOPERATION) PERHAPS FOLLOWED BY DISCUSSION IN BROADER INTERNATIONAL FRAMEWORK.

HOWEVER, HE INDICATED THAT THERE APPEARS TO BE GREATER FLEXIBILITY IN SOVIET ATTITUDE TOWARDS COOPERATION IN ECE ON AIR POLLUTION. ON MEDITERRANEAN, STANOVNIK CON- TENDED THAT USSR PREFERS TO PLAY SUPER-POWER ROLE THERE LIMITED OFFICIAL USE

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WITH U.S. RATHER THAN PERMIT ECE TO COMPLEMENT UNEP PROJECT. HOWEVER, BY BORROWING UNEP STAFF MEMBER STANOVNIK EXPECTS TO MONITOR LATTER THROUGH ECE SECRE- TARIAT WITHOUT FORMAL GOVERNMENTAL APPROVAL. REPORTS WILL BE SUBMITTED TO SENIOR ECONOMIC ADVISERS AS "GENERAL ECONOMIC RESEARCH."

4. CSCE FOLLOW-UP. STANOVNIK CITED ROMANIA, YUGOSLAVIA, FINLAND, SWEDEN, AND SWITZERLAND AS ENTHUSIASTIC RE ENVIRONMENTAL FOLLOW-UP IN ECE. HE SPECULATED THAT CERTAIN WEST EUROPEANS (E.G., FRANCE AND FRG), IN ADDITION TO USSR, WERE UNENTHUSIASTIC, PERHAPS BECAUSE THEY WISHED TO SEE HOW SOVIETS WOULD IMPLEMENT BASKET 3, COOPERATION IN HUMANITARIAN AND OTHER FIELDS. IN ANY CASE, GOVERN- MENTS WOULD BE ASKED TO MAKE DECISIONS ON REVISED WORK

PROGRAM AT ECE PLENARY IN MARCH 1976, AND ECE WOULD BE OBLIGED TO ESTABLISH RECORD BY SPRING 1977, AT WHICH TIME MEETING ON HELSINKI FOLLOW-UP WOULD BE HELD IN BELGRADE.

5. COMMENT. STANOVNIK GAVE APPEARANCE OF ACTIVIST, SKILLED INTERNATIONAL BUREAUCRAT IN WASHINGTON DISCUSSIONS, IN WHICH HIS APPEAL FOR SUPPORT OF ECE'S ENVIRONMENT ACTIVITIES HAD CONSIDERABLE ATTRACTION. HOWEVER, TELE-SCOPED TIME SCHEDULE DID NOT PERMIT EXPLORATION IN DEPTH OF SUCH ISSUES AS (A) JUSTIFICATION OF ADDITIONAL PERSONNEL FOR INCREASED ECE ENVIRONMENTAL WORK; (B) PRINCIPLE INVOLVED IN SECRETARIAT BY-PASSING OF ECE GOVERNMENTS AS IN MEDITERRANEAN PROJECT; AND (C) DEGREE TO WHICH SOVIETS WILL PERMIT VIABLE PROGRAM OF WORK IN LIGHT OF POLITICAL STANCE. THESE AND RELATED ISSUES WILL NEED TO BE CAREFULLY PROBED AT INFORMAL SENIOR ENVIRONMENT ADVISERS CONSULTATIONS OCTOBER 30-31, AND MORE FORMALLY ADDRESSED AT THEIR MEETING IN EARLY FEBRUARY. KISSINGER

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